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Security Council

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Resolution 2010 (2011)

Adopted by the Security Council at its 6626th meeting, on 30 September 2011

The Security Council,

Recalling all its previous resolutions and statements of its President concerning the situation in Somalia, protection of civilians in armed conflict, women and peace and security, and children and armed conflict,

Reaffirming its respect for the sovereignty, territorial integrity, political independence and unity of Somalia,

Reiterating its commitment to a comprehensive and lasting settlement of the situation in Somalia,

Reiterating its full support for the Djibouti Peace Process and the Transitional Federal Charter which provide the framework for reaching a lasting political solution in Somalia, *recognizing* the need to promote reconciliation and dialogue among the Somali population, and *stressing* the importance of broad-based and representative institutions reached through a political process ultimately inclusive of all,

Reaffirming its support for the Transitional Federal Government in its role as part of the Djibouti Peace Process, *stressing* the primary responsibility of the Transitional Federal Institutions to work in a cohesive and united manner and to intensify their efforts to complete the transitional tasks set out by the Djibouti Agreement and the Transitional Charter, and calling on the Transitional Federal Institutions to coordinate closely with other Somali groups, including local and regional administrations,

Reiterating its emphasis on the need for a comprehensive strategy to encourage the establishment of peace and security in Somalia through the collaborative effort of all stakeholders,

Commending the Special Representative of the Secretary-General, Dr. Augustine Mahiga, as well as that of the Special Representative of the Chairperson of the African Union Commission for Somalia (SRCC) Ambassador Boubacar Gaoussou Diarra and *reaffirming* its strong support for their efforts,

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Welcoming the work of former President Jerry Rawlings as the African Union High Representative for Somalia,

Recalling the signing of the Kampala Accord on 9 June 2011, *noting* the decision to defer elections of the President and Speaker and his deputies for 12 months until 20 August 2012 under the terms of the Accord and *strongly urging* the signatories to honour their obligations,

Welcoming the agreement of a roadmap, facilitated by SRSG Mahiga, at the Consultative Meeting held in Mogadishu on 6 September, that sets out key tasks and priorities to be delivered by the Transitional Federal Institutions over the next 12 months, with clear timelines, benchmarks and compliance mechanisms, *urging* the Transitional Federal Institutions as holding the primary responsibility for implementing the roadmap, and the other signatories, to adhere to their commitments in the roadmap, and *noting* that future support for the Transitional Federal Institutions will be contingent upon completion of these tasks,

Recognizing that peace and stability in Somalia depend on reconciliation and effective governance across the whole of Somalia and *urging* all Somali parties to renounce violence and to work together to build peace and stability,

Urging the Transitional Federal Institutions to increase their transparency and combat corruption to increase their legitimacy and credibility, and to enable continued support from the international community,

Expressing grave concern at the dire and worsening humanitarian situation in Somalia and the impact of the drought and famine on the people of Somalia, in particular women and children, *calling on* all parties in accordance with international humanitarian law to allow for safe and unhindered access to humanitarian agencies at this critical time, and *underscoring* the importance of upholding the principles of neutrality, impartiality, humanity and independence in the provision of humanitarian assistance,

Strongly condemning the targeting, obstruction or prevention of the delivery of humanitarian aid in Somalia by any parties, especially armed groups, and *deploring* any attacks on humanitarian personnel,

Expressing serious concern that the United Nations consolidated appeal for Somalia is not fully funded, *stressing* the need for urgent mobilisation of resources to those in need and *calling on* all Member States to contribute to current and future consolidated humanitarian appeals,

Commending the contribution of the African Union Mission to Somalia (AMISOM) to lasting peace and stability in Somalia, *recognizing* the significant sacrifices made by these forces, *expressing* its appreciation for the continued commitment of troops and equipment to AMISOM by the Governments of Uganda and Burundi, and *calling on* other African Union Member States to consider contributing troops to AMISOM,

Reiterating its serious concern at the continued fighting in Somalia and its impact on the civilian population, *condemning* all attacks, including terrorist attacks on the Transitional Federal Government, AMISOM and the civilian population by armed opposition groups, and foreign fighters, particularly Al Shabaab, and *stressing* the terrorist threat that Somali armed opposition groups, and foreign

fighters, particularly Al Shabaab, constitute for Somalia and for the international community,

Welcoming recent improvements in the security situation in Mogadishu, *commending* the efforts of AMISOM and the Somali Security Forces, *encouraging* them to consolidate these gains and *urging* the Transitional Federal Institutions to capitalise upon the improved security situation by promptly facilitating agreement on and the implementation of a stabilisation plan for Mogadishu and by facilitating the delivery of basic services and providing good governance to all of its citizens,

Calling on the Transitional Federal Government to remain united and redouble its efforts to complete the priority tasks and goals agreed on in the Roadmap paving the ground for a better future for Somalis, including their economic and social development and the realization of their human rights, while *recognizing* the need for the cooperation and support of the international community to the Transitional Federal Government, local and regional administrations in this regard,

Reaffirming the importance of the re-establishment, training, equipping and retention of Somali security forces, which is vital for the long-term stability and security of Somalia, *expressing* support for the on-going European Union Training Mission Somalia, *emphasizing* the importance of coordinated, timely and sustained support from the international community, and *encouraging* the Somali security forces to demonstrate their effectiveness by working with AMISOM to consolidate security throughout Mogadishu,

Commending Member States and organizations which have made contributions in support of AMISOM and Somalia, *encouraging* the international community to mobilize additional funding as appropriate, recognizing the importance of timely and predictable funding, and *stressing* the need for effective coordination among donors, the United Nations and the African Union,

Recalling its resolutions 1950 (2010) and 1976 (2011), *expressing* its grave concern at the threat posed by piracy and armed robbery off the coast of Somalia, *recognizing* that the ongoing instability in Somalia contributes to the problem of piracy and armed robbery at sea off the coast of Somalia, and hostage taking, *stressing* the need for a comprehensive response to tackle piracy, including the need to investigate and prosecute those who illicitly finance, plan, organize, or unlawfully profit from pirate attacks, and its underlying causes by the international community and the Transitional Federal Institutions and *welcoming* the efforts of the Contact Group for Piracy off the Coast of Somalia, States and international and regional organizations,

Welcoming the Secretary-General's report dated 30 August 2011 (S/2011/549), and its recommendations for continued action on the political, security and recovery tracks by the Transitional Federal Institutions with the support of the international community,

Determining that the situation in Somalia continues to constitute a threat to international peace and security in the region,

Acting under Chapter VII of the Charter of the United Nations,

1. *Decides* to authorize the Member States of the African Union to maintain the deployment until 31 October 2012 of AMISOM, which shall be authorized to take all necessary measures to carry out its existing mandate as set out in paragraph 9

of resolution 1772 (2007), and *requests* the African Union to urgently increase its force strength to its mandated level of 12,000 uniformed personnel, thereby enhancing its ability to carry out its mandate;

2. *Calls upon* the Transitional Federal Institutions to abide by the terms of the roadmap of key tasks and priorities to be delivered by the Transitional Federal Institutions over the next 12 months, with clear timelines, benchmarks and compliance mechanisms, *notes* the Security Council's future support to the Transitional Federal Institutions will be contingent upon the completion of these tasks, and *requests* the Secretary-General to provide an update on progress made by the Transitional Federal Institutions against the roadmap in his reports to the Security Council;

3. *Notes* the recommendations on Somalia by the African Union Peace and Security Council of 13 September 2011 and *underlines* its intention to keep the situation on the ground under review and to take into account in its future decisions on AMISOM, progress by the Transitional Federal Institutions in completing the key tasks as set out in the roadmap referred to in paragraph 2 above;

4. *Welcomes* the steps taken by UNPOS and other United Nations offices and agencies, including the United Nations Support Office for AMISOM (UNSOA), to increase the presence of the United Nations organizations and their staff in Somalia as an important element of the effective fulfilment of their mandate, and *urges* the establishment of a more permanent and increasing presence by the United Nations to Somalia, in particular in Mogadishu, consistent with the security conditions, as outlined in the Secretary-General's reports (S/2010/447) and (S/2009/210);

5. *Recalling* the African Union's Chairperson's report of 13 September 2011 and the Secretary-General's report of 30 August 2011 (S/2011/549), *agrees* that an increase in United Nations organizations and their staff, and other official international visitors in Mogadishu is placing additional pressure on AMISOM to provide security, escort and protection services, *encourages* the United Nations to work with the African Union to develop a guard force of an appropriate size, within AMISOM's mandated troop levels, to provide security, escort and protection services to personnel from the international community, including the United Nations, and *expresses* its intention to review and consider thoroughly the possible need to adjust the mandated troop levels of AMISOM when the mission reaches its current mandated level of 12,000 troops;

6. *Requests* the Secretary-General to continue to provide technical and expert advice to the African Union in the planning and deployment of AMISOM, through the United Nations Office to the African Union, including on AMISOM Concept of Operations;

7. *Welcomes* the progress made by AMISOM in reducing civilian casualties during its operations, urges AMISOM to continue to undertake its efforts to prevent civilian casualties and to develop an effective approach to the protection of civilians as requested by the African Union Peace and Security Council;

8. *Requests* AMISOM to continue to assist the Transitional Federal Government in the development of the Somali Police Force and the National Security Force, in particular the implementation of an effective chain of command

and control of the Somali Security Forces and to assist the integration of Somali units trained by other member States or organizations inside and outside Somalia;

9. *Noting* the important role an effective police presence can play in the stabilization of Mogadishu, *stresses* the need to continue to develop an effective Somali police force and *welcomes* the desire of the African Union to develop a police component within AMISOM;

10. *Requests* the Secretary-General to continue to provide a logistical support package for AMISOM called for by resolution 1863 (2009) for a maximum of 12,000 AMISOM uniformed personnel, including the Guard Force referred to in paragraph 5 above, comprising equipment and services, including public information support, but not including the transfer of funds, as described in the Secretary-General's letter (S/2009/60) to the Security Council until 31 October 2012, ensuring the accountability and transparency of expenditure of United Nations funds as set out in paragraph 6 of resolution 1910 (2010);

11. *Decides* on an exceptional basis and due to the unique character of this mission, to extend the logistical support package for AMISOM for a maximum of 12,000 troops as described in the exchange of letters between the Secretary-General of 21 September 2011 (S/2011 591) and the President of the Security Council of 29 September 2011 (S/2011/602) whilst continuing to ensure maximum efficiency and engagement of relevant bilateral support;

12. *Considers* that counter-Improvised Explosive Device and explosive ordnance disposal activities, as described in the Secretary-General's letter (S/2009/60) to the Security Council, may be provided through the logistical support package, whilst continuing to ensure maximum efficiency and engagement of relevant bilateral support;

13. *Recalls* its statement of intent regarding the establishment of a United Nations peacekeeping operation as expressed in resolution 1863 (2009), and *notes* that any decision to deploy such an operation would take into account inter alia the conditions set out in the Secretary-General's reports dated 16 April 2009 (S/2009/210) and 30 December 2010 (S/2010/675), and *requests* the Secretary-General to take the steps identified in paragraphs 82-86 of his report (S/2009/210), subject to the conditions in this report;

14. *Reiterates* its call to Member States and regional and international organizations to support AMISOM through the provision of equipment, technical assistance, and funding without caveats to the United Nations Trust Fund for AMISOM, or to make direct bilateral donations in support of AMISOM, including for the urgent need for the reimbursement of contingent owned equipment, and for the provision of compassionate flights for AMISOM troops, and *encourages* donors to work closely with the United Nations and African Union in order to ensure that the appropriate funds and equipment are promptly provided;

15. *Emphasizes* that in order to ensure Somalia's long-term security effective development of Somali Security Forces is needed, and *reiterates* its call to Member States, regional, and international organizations to contribute generously and promptly to the United Nations Trust Fund for the Somali security institutions, and to offer assistance to the Somali security forces, including through training, technical assistance and equipment in coordination with AMISOM, consistent with paragraphs 11 (b) and 12 of resolution 1772 (2007);

16. *Requests* the Secretary-General to continue to assist the Transitional Federal Government in developing the transitional security institutions, including the Somali Police Force, and the National Security Force, and to continue to support the Transitional Federal Government in developing a Somali-owned national security strategy, which reflects respect for the rule of law and the protection of human rights, as well as the legal and policy framework for the operation of its security forces including governance, vetting and oversight mechanisms;

17. *Reaffirms* that the measures imposed by paragraph 5 of resolution 733 (1992) and further elaborated upon by paragraphs 1 and 2 of resolution 1425 (2002) shall not apply to supplies and technical assistance provided in accordance with paragraph 11 (b) and 12 of resolution 1772 (2007) to the Transitional Federal Government for the purposes of the development of its security sector institutions, consistent with the Djibouti peace process and subject to the notification procedure set out in paragraph 12 of resolution 1772 (2007);

18. *Reiterates* its call on all Somali parties to support the Djibouti Agreement, and calls for the end of all hostilities, acts of armed confrontation and efforts to undermine stability in Somalia and the Transitional Federal Government;

19. *Requests* the Secretary-General, through his Special Representative to continue to extend his good offices to facilitate reconciliation amongst all Somalis and the peace process in general, with the support of the international community, including, as appropriate, support to reconciliation and peace efforts at the local level;

20. *Notes* the important role regional administrations and civil society can play in the political process and encourages intensified dialogue and political outreach with these groups by the Transitional Federal Institutions;

21. *Encourages* the international community to provide, as part of the continuing support to Somalia, further support to peacebuilding, capacity-building and good governance efforts in areas of relative stability within Somalia, including but not limited to, Somaliland and Puntland;

22. *Condemns* all attacks against civilians in Somalia, *calls* for the immediate cessation of all acts of violence, including sexual and gender based violence, or abuses committed against civilians, including women and children, and humanitarian personnel in violation of international humanitarian law and human rights law and *stresses* the responsibility of all parties in Somalia to comply with their obligations to protect the civilian population from the effects of hostilities, in particular by avoiding any indiscriminate attacks or excessive use of force;

23. *Expresses* serious concern about the reports of continuing human rights violations in Somalia and *stresses* the importance to investigate these alleged human rights violations and to bring those responsible to justice;

24. *Recalls* the conclusions endorsed by the Security Council Working Group on Children and Armed Conflict in Somalia (S/AC.51/2011/2), *calls* on all parties to end grave violations and abuses committed against children in Somalia, *urges* the Transitional Federal Government to develop and implement a concrete time-bound action plan to halt the recruitment and use of children, *requests* the Secretary-General to continue his dialogue with the Transitional Federal Government in this regard, and *reiterates* its request to the Secretary-General to strengthen the child

protection component of UNPOS and to ensure continued monitoring and reporting of the situation of children in Somalia;

25. *Expresses* serious concern about increasing reports of conflict-related sexual violence in Somalia, *calls on* all parties to cease such violations and abuses, and *requests* the Secretary-General to implement the relevant provisions of resolutions 1325 (2000), 1820 (2008), 1888 (2009), 1889 (2009) and 1960 (2010), including the strengthening of the women's protection component of UNPOS;

26. *Demands* all parties and armed groups to take appropriate steps to ensure the safety and security of humanitarian personnel and supplies, and *further demands* that all parties ensure full, safe and unhindered access for the timely delivery of humanitarian aid to persons in need of assistance across Somalia;

27. *Requests* the Secretary-General, through his Special Representative for Somalia and the United Nations Political Office for Somalia (UNPOS) to redouble their efforts to coordinate effectively and develop an integrated approach to all activities of the United Nations system in Somalia, to provide good offices and political support for the efforts to establish lasting peace and stability in Somalia, and to mobilise resources and support from the international community for both the immediate recovery and long-term economic development of Somalia taking into account the recommendations contained in his report (S/2009/684), and *stresses* the importance that UNPOS and other United Nations offices and agencies work transparently and coordinate with the international community;

28. *Requests* the strengthening of cooperation among IGAD, the African Union and the United Nations to allow for an appropriate division of responsibilities in Somalia in an effort to reduce duplication of effort and ensure proper utilization of resources, and to include updates on this topic in the Secretary-General's regular reports on Somalia;

29. *Requests* the Secretary-General to report on all aspects of this resolution every four months and *expresses* its intention to review the situation, as part of his reporting obligations, as specified in the statement of the President of the Security Council of 31 October 2001 (S/PRST/2001/30) and Security Council resolutions, 1863 (2009), 1872 (2009), 1910 (2010) and 1964 (2010);

30. *Decides* to remain actively seized of the matter.